

BOARD

17 February 2021

Present: **Elected Members** **Councillors Warrington (In the Chair), Bray, Cooney, Fairfoull, Feeley, Gwynne, Kitchen Ryan and Wills**
 Chief Executive **Steven Pleasant**
 Borough Solicitor **Sandra Stewart**
 Section 151 **Kathy Roe**
 Officer

Also in Attendance: **Dr Asad Ali, Suzanne Antrobus, Steph Butterworth, Jeanelle De Gruchy, Richard Hancock, Dr Ashwin Ramachandra, Ian Saxon, Paul Smith, Jayne Traverse, Sarah Threlfall, Debbie Watson, Tom Wilkinson**

Assistant Chief Constable Chris Sykes and Superintendent Rob Cousen – for Item 232.

230 DECLARATIONS OF INTEREST

Councillors Cooney and Ryan declared a prejudicial interest on Item 8a Adult Services Housing and Accommodation with Support – Marsden Close Mossley as Council appointed Directors for Jigsaw.

231 MINUTES OF PREVIOUS MEETING

The minutes of the meetings of Board held on the 3 and 10 February 2021 were approved as a correct record.

232 AN UPDATE OF HER MAJESTY'S INSPECTORATE OF CONSTABULARY AND FIRE & RESCUE SERVICES (HMICFRS) INSPECTION OF GMP 2020

Consideration was given to a presentation by Assistant Chief Constable of Greater Manchester Police (Tameside District) / Superintendent of Greater Manchester Police (Tameside District) which provided an update on Her Majesty's Inspectorate of Constabulary and Fire & Rescue services (HMICFRS) inspection of Greater Manchester Police (GMP) in 2020.

The Assistant Chief Constable stated that GMP fully accepted the findings of the HMIC report and GMP's priorities were to make the changes needed as soon as possible to provide the best services possible to victims of crime. It was recognised that there was a need for improvement in areas, particularly on recording crimes properly, investigating crimes to the correct standard and recognising vulnerability while safeguarding victims. GMP's action plan to address these issues had been agreed with the Mayor's Office, shared with both HMICFRS and the Home Office and was reported to be making rapid progress.

It was explained that 'Think Victim' was the new ethos driving a wide area of improvements. It was a call to action to ensure that every victim of crime received the service they were entitled to and improved public confidence in GMP as a result.

The Superintendent of Greater Manchester Police outlined findings from HMICFRS inspection of GMP. With regards to Call Handling and Initial Response it was found: that 1 in 5 non-emergency calls were unanswered, the assessment of victim vulnerability was inconsistent and; opportunities were missed to secure evidence at scenes which presented further risk of harm to victim. Also prioritisation of calls were not well managed and resources allocated appropriately. The Assistant Chief Constable highlighted that some of those unanswered calls would have been from callers moving to online reporting, as they were encouraged to do so.

In relation to Crime Recording, it was estimated that 80,000 crimes went unrecorded. It was reported that rape crime recording had improved substantially, sexual offence crime recording had remained good, however, crime recording overall had declined. Further, directly reported crimes from partner agencies involving vulnerable children and adults were going unrecorded. The Superintendent reassured Members that safeguarding was still taking place but the crimes had not been properly recorded.

It was found that recording of investigation plans within Policy Works was inconsistent in quality. Whilst in general supervisory oversight was poor, where supervisory oversight was present investigations progressed well. Further, many investigations progressed in a reasonable timeframe but some had no apparent activity for a considerable period of time. There were instances of response officers carrying serious offences with no specialist officer oversight and some child protection cases did not document key information, further, documentation failures were potentially leading to inadequate safeguarding. It was explained that GMP had recently updated their crime management procedure to ensure the appropriate officer would handle the appropriate crime.

It was reported that substantive governance structures were in place locally and at force level, however, much needed to be done to ensure that they were effective in responding to issues that needed intervention. Strategic governance needed to translate into tactical action. Members were presented with the new performance structure that was in place to address the findings of the HMICFRS findings.

Members of the Board welcomed a return to a neighbourhood approach to policing and a partnership approach between GMP and Local Authorities.

AGREED

That the contents of the presentation be noted.

233 BROWNFIELD HOMES GRANT

Consideration was given to a report of the Executive Member (Finance and Economic Growth) / Director of Growth which, sought approval for entering into a Grant Funding Agreement (GFA) for the Brownfield Homes Fund (BHF).

The Director of Growth outlined Council owned sites that had been selected for the BHS programme. The bid for BHF grant for these sites would assist with the funding of existing capital programme works and in some instances would support bringing forward the capital works. This would reduce ongoing liability for revenue expenditure for business rates, repairs and managing these empty properties.

The former Two Tree Site (the footprint of the former school buildings) would receive BHF funding of £0.800m, this would make a positive contribution to reduce the capital cost of the demolition and infrastructure works to the Council which were estimated in the region of £0.763m.

The former Denton Baths site would receive BLF of £0.300m, this would reduce the Council liability to £0.150m for this site if successfully applied.

The Droylsden Library Site occupied by a Library building which was in operation would receive £0.8m if the BLF was successfully applied. The opportunity to relocate the Library to another building was the subject of a separate decision. The estimated cost of the scheme at this stage was £ 2.3m.

Since the Board meeting on the 10 February 2021, the GFA had been finalised with the Greater Manchester Combined Authority and concerns in particular regarding the transferring of land and overage had been resolved.

AGREED

That the Executive Member (Finance and Economic Growth) be recommended to approve a key decision that:

- (i) The Council enters into a Grant Funding Agreement for the Brownfield Homes Fund to enable the programme of works set out in the report to be delivered.**
- (ii) On-going performance and reporting updates be provided to the Strategic Planning & Capital Monitoring Board.**

234 DROYLSDEN LIBRARY

Consideration was given to a report of the Executive Member (Finance and Economic Growth) / Executive Member (Lifelong Learning, Equalities, Culture and Heritage) which, set out the nature of the funding opportunity available to the council and sought approval to proceed with the redevelopment of Droylsden Library in the vacant ground floor of Guardsman Tony Downes House and the clearance of the existing library building as asset out in the report.

The Assistant Director (Strategic Property) stated that the Droylsden Library redevelopment scheme had an earmarked sum of £1.4m in the capital programme. The redevelopment of the library as set out in the report required that the scheme be approved and for the programme budget to be increased to £2.2m, which included an estimated £0.324m relating to the demolition of the vacated former library building. The estimated £2.2m capital programme sum would be reduced by £0.8m if the Council could successfully commit the Brownfield Land funding towards the cost of this scheme by the funding deadlines.

In order to ensure that a library redevelopment scheme could be delivered in time to take advantage of significant grant funding opportunity from the GMCA, initial designs and surveys had been progressed to support a planning application for the clearance of the existing library building, plan to RIBA stage 4 for the development of the ground floor space at the GMPF building and to support a public engagement exercise. £0.117m had been expended to develop the designs and surveys for the relocation.

It was proposed that the consultation exercise would begin on 18 February 2021, running for 4 weeks. Users and non-users would be consulted through the Council's Big Conversation platform and at the existing library building. In order to ensure that the project was delivered by accessing available funding.

AGREED

That the Executive Member (Finance and Economic Growth) / Executive Member (Lifelong Learning, Qualities, Culture and Heritage) be recommended to approve a Key Decision that subject to entering into a grant agreement with GMCA to access £0.8m Brownfield Land funding AUTHORISATION be given to:

- (i) Seek the necessary Planning and Building Regulations for the redevelopment of the ground floor of the Guardsmen Tony Downes House building to create the new Droylsden Library and the demolition of the existing Droylsden Library building;**
- (ii) consult on the redevelopment of the Droylsden Library offer as set out in this report and set out in appendix 3.**
- (iii) allocate £2.2m from the capital programme for the relocation and fit-out of Droylsden Library which includes £0.324m for the demolition of the vacated Library;**
- (iv) entering into the standard contractual Design & Build contract with the LEP for the redevelopment of Droylsden Library with a contract sum of £1.594m subject to (a) the Covid risk being accounted for in the contract price (b) liability of the LEP/contractor is capped at 10 times the contract value;**
- (v) utilising the Tameside Additional Services contract for the Droylsden site clearance at a value of £0.324m;**
- (vi) entering into a Deed of Appointment with the LEP and Currie & Brown for the appointment of an Independent Certifier for the library redevelopment scheme; and;**

- (vii) declaring surplus the current Droylsden Library building once demolished and any requirements relating to the Brownfield Land grant funding complied with.**

235 ESTABLISHMENT OF A COMMITTEE TO PREPARE A JOINT DEVELOPMENT PLAN DOCUMENT (2.50PM)

Consideration was given to a report of the Executive Member (Housing, Planning and Employment) / Director of Growth, which provided further details on the next steps in relation to the joint plan of nine GM boroughs to be known as 'Places for Everyone'.

Members were reminded that that on 30 October 2020 the AGMA Executive Board agreed to recommend the GMSF 2020 to the 10 GM authorities, to be approved for consultation and submission. At Cabinet (2 November 2020) and Council (3 November 2020) meetings, Tameside resolved to approve the GMSF, through its publication and onward submission following the consultation period.

It was reported that the decision at Stockport Council's meeting on 3 December 2020, to not submit the GMSF 2020 following the intended consultation period and the subsequent resolution at its Cabinet meeting on 4 December 2020 not to publish the GMSF 2020 for consultation, in effect, signalled the end of the GMSF as a joint plan for all ten GM boroughs. Consequently, at its meeting on the 11 December 2020, Members of the AGMA Executive Board reached agreement in principal to the preparation of a joint plan of the remaining nine boroughs and asked officers to report back on the implications and processes of preparing a joint development plan document for those boroughs.

It was explained that it was necessary to establish a new joint committee of the nine relevant boroughs; Bury, Bolton, Manchester, Oldham, Rochdale, Salford, Tameside, Trafford and Wigan. Each borough was now requested to authorise the establishment of a new joint committee and to delegate the preparation of the joint development plan document to the new joint committee as outlined in the recommendations of this report.

Membership of the joint committee was a matter of each individual borough to consider and forms part of the recommendation to Full Council.

AGREED

That Council be recommended to:

- (i) Approve the making of an agreement with the other eight Greater Manchester Councils (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Trafford, Wigan) to prepare a joint development plan document to cover strategic policies, including housing and employment land requirements and, as appropriate, strategic site allocations and Green Belt boundary amendments and associated infrastructure across the nine districts.**
- (ii) Agree that the Executive Member Executive Member (Housing, Planning and Employment) (currently Cllr Gerald P Cooney) be the Tameside lead Member for the joint committee and Cllr Claire Reid as the Assistant Executive Member(Planning and Civic Design) be the nominated deputy to attend and vote as necessary.**
- (iii) Note that Executive Cabinet will be asked to delegate the formulation and preparation of the draft joint development plan document to a joint committee of the nine GM authorities.**
- (iv) Note that a further report will be brought to Full Council seeking approval to submit the joint development plan document to the Secretary of State for independent examination.**

That Executive Cabinet be recommended to:

- (i) Note that Full Council has approved the making of an agreement with the other eight Greater Manchester Councils (Bolton, Bury, Manchester, Oldham, Rochdale, Salford, Trafford, Wigan) to prepare a joint development plan document to cover strategic policies, including housing and employment land requirements and, as appropriate,**

strategic site allocations and Green Belt boundary amendments and associated infrastructure across the nine districts.

- (ii) Delegate to the joint committee of the nine Greater Manchester councils the formulation and preparation of the joint development plan document to cover housing and employment land requirements including, as appropriate, strategic site allocations and Green Belt boundary amendments and associated infrastructure across the nine Greater Manchester districts insofar as such matters are executive functions.**
- (iii) Note that the following are the sole responsibility of Full Council:**
 - a. Responsibility for giving of instructions to the Executive to reconsider the draft plan submitted by the Executive for the authority's consideration;**
 - b. The amendment of the draft joint development plan document submitted by the Executive for the Full Council's consideration;**
 - c. The approval of the joint development plan document for the purposes of submission to the Secretary of State for independent examination; and**
 - d. The adoption of the joint development plan document.**

236 EARLY YEARS POPULATION HEALTH COMMISSIONING UPDATE AND INTENTIONS

Consideration was given to a report of the Executive Member (Adult Social Care and Health) / Clinical Lead for Starting Well / Assistant Director (Population Health) which, detailed Population Health's early years commissioning intentions for 2021 – 2022 and set out specific details to extend for one year two service agreements.

It was stated that HomeStart provided one-to-one peer support for families via a team of dedicated and supervised volunteers, who visited families' for a couple of hours per week and tailor support to meet the individual needs of the family. The core HomeStart Peer Support Service had operated for a number of years on a grant funding basis from the Strategic Commission's Population Health Directorate.

The grant for the core HomeStart Peer Support Service had been £75,000 per annum. However, this was uplifted to £125,000 last year using monies from the Troubled Families

It was explained that the intention during the past 12 months, was to initiate a procurement exercise however the impact of the Covid pandemic had affected the service's ability to undertake a re-procurement exercise before the expiry of the grant, therefore authorisation was requested to renew the current grant arrangement for one year from 1 April 2021.

It was further explained that the 12 month extension would allow the Strategic Commission to receive confirmation from the Government regarding long term funding arrangements for the Troubled Families programme, as well as allow time to co-design and align to the strategic objective to integrate 0-19 children and family services by April 2022.

Members were reminded that at the Strategic Commissioning Board in March 2020, approval was given to retender the Breastfeeding Peer Support Service jointly with Oldham MBC. However, due to the impact of the pandemic, the retender for the service did not take place. The current contract was due to end on the 31 March 2021. Authorisation was therefore sought to extend the current contract for one year from the 1 April 2021. The intention to do this had been agreed by Oldham MBC. The Assistant Director of Population Health reported that during the time of the extension, a commissioning and retendering process would commence. The extension enabled reflection to build back fairer and learn from the different ways of working during the response to Covid-19, which included the development of a digital offer. The Breastfeeding Peer Support Service would be reviewed in line with the strategic objective to integrate 0-19 children and family services by April 2022.

AGREED

That the Strategic Commissioning Board be recommended to approve:

- (i) Extend the core grant arrangements with HomeStart for 12 months to 31 March 2022.**
- (ii) Extend the contract for the Breastfeeding Peer Support Service (commissioned jointly with Oldham MBC) for 12 months to 31 March 2022.**

Councillors Cooney and Ryan declared a prejudicial interest on the Adult Services Housing and Accommodation with Support – Marsden Close Mossley as Council appointed Directors for Jigsaw and took no further part in the meeting.

237 ADULT SERVICES HOUSING AND ACCOMMODATION WITH SUPPORT - MARSDEN CLOSE MOSSLEY (3.10PM)

Consideration was given to a report of the Executive Member of Health Social Care and Population Health / Director of Adult Services. The report set out the terms in relation to one property at Marsden Close Mossley offered by Jigsaw HG.

It was stated that the ambition of Adult Services was to seek modern accommodation, either existing property built within the last ten years or totally new build schemes that met existing and future needs. Discussions were ongoing within the Council and a number of providers in relation to accommodation needs of all adult groups, but in relation to supported accommodation for people with a learning disability an opportunity through Jigsaw HG at Marsden Close Mossley had emerged that fitted the ambition of Adult Services.

The proposed scheme was part of a cul-de-sac where there were eight new properties due to be completed January 2021 of which one two bedroomed bungalow would be available to Adult Services.

It was proposed that the Council would be allocated the property which would be covered by a Management Agreement – this would be based on similar arrangements currently in place between the Council and Jigsaw HG in relation to the their supported living schemes.

The property would be covered by individual tenancy between Jigsaw HG as the landlord and the person supported by the Council who will be a direct tenant.

It was explained that the bungalow would be for the housing of a young person currently supported in an out of borough placement via Children Services whose care package was costing the Council £500,000 per annum. Once the person was settled after a period of transition it was expected that the cost of support would be £250,000 per annum.

AGREED

That the Executive Member (Health Social Care and Health) be recommended to give approval:

- (i) to progress accommodation with Jigsaw Homes Group (HG) at Marsden Close Mossley for the provision of supported living for Adults with a Learning Disability.**
- (ii) the proposed terms with Jigsaw Homes Group in relation to one property at Marsden Close Mossley and the entering onto a tenancy at will if required.**
- (iii) to provide the support in the accommodation by the in-house Long Term Support Service.**

238 FORWARD PLAN

AGREED

That the forward plan of items for Board be noted.

CHAIR